

Message Text

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PAGE 01 USUN N 01837 01 OF 02 062344Z
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-11 CIAE-00
DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00
ISO-00 PM-05 H-01 INR-10 L-03 PA-01 SP-02 SS-15
HA-05 TRSE-00 /110 W
-----037594 062350Z /62

O 062338Z MAY 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 1201
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01837

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: CONVERSATIONS WITH OAU ASSISTANT SECRETARY
GENERAL ONU REGARDING SWAPO POSITION ON WALVIS BAY

1. AMBASSADOR MCHENRY MET AM MAY 5 WITH OAU ASSISTANT
SECRETARY GENERAL PETER ONU AND UN ASSISTANT SEC-
RETARY GENERAL FARAH TO DISCUSS SWAPO'S POSITION ON
WESTERN FIVE PROPOSAL. DURING COURSE OF LENGTHY CONVERSA-
TION, ONU SAID THAT HE BELIEVES THAT WALVIS BAY IS THE
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PAGE 02 USUN N 01837 01 OF 02 062344Z

ONLY ISSUE WHICH REMAINS TO BE RESOLVED AND THAT, IF IT
CAN BE SATISFACTORILY RESOLVED, THE OAU WILL PRESSURE
SWAPO TO ACCEPT PROPOSAL. ONU EMPHASIZED THAT SWAPO'S
CONCERN OVER WALVIS BAY STEMS FROM ITS FEAR THAT
ONCE NAMIBIA BECOMES INDEPENDENT THE "INTERNATIONAL
COMMUNITY" (NOT JUST THE FIVE) WILL FORGET ABOUT
WALVIS BAY--THUS LEAVING THE GOVERNMENT OF NAMIBIA IN

A WEAK NEGOTIATING POSITION WITH SOUTH AFRICA. WHEN ONU ASKED WHETHER THE US WOULD BE ABLE TO VOTE FOR A SECURITY COUNCIL RESOLUTION DECLARING WALVIS BAY TO BE AN INTEGRAL PART OF NAMIBIA, AMBASSADOR MCHENRY REPLIED THAT WE WOULD NOT BE ABLE TO SUPPORT A RESOLUTION WHICH IGNORED THE STRENGTH OF SOUTH AFRICA'S LEGAL POSITION. ON THE OTHER HAND, WE COULD LEND POLITICAL SUPPORT TO THE ULTIMATE INCLUSION OF WALVIS BAY IN NAMIBIA.

2. LATER IN THE SAME DAY (MAY 5) UK PERM REP IVOR RICHARD MET WITH ONU AND OAU EXECUTIVE SECRETARY OUATTARA FOR DISCUSSION OF SAME TOPIC. RICHARD SUBSEQUENTLY INFORMED CONTACT GROUP THAT ONU HAD TOLD HIM TOO THAT THE ONLY REAL PROBLEM REMAINING IS WALVIS BAY. ONU HAD ASKED RICHARD IF WALVIS BAY ISSUE MIGHT BE RESOLVED BY A SECURITY COUNCIL RESOLUTION WHICH WOULD DECLARE WALVIS BAY TO BE AN INTEGRAL PART OF NAMIBIA BUT ON WHICH THE FIVE WOULD ABSTAIN. RICHARD HAD RESPONDED THAT THIS MIGHT BE A POSSIBILITY BUT THAT THE FIVE WOULD BE CONCERNED THAT PASSAGE OF SUCH A RESOLUTION NOT HAVE AN IMPACT ON THE IMPLEMENTATION OF THE PROPOSAL-- I.E., THAT PASSAGE OF SUCH A RESOLUTION WOULD NOT LATER BE USED TO JUSTIFY EXPANSION OF UNTAG JURISDICTION TO INCLUDE WALVIS BAY.

3. IN RESPONSE, ONU ASSURED RICHARD
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PAGE 03 USUN N 01837 01 OF 02 062344Z

THAT THERE WAS NO INTENTION TO AFFECT THE PROPOSAL BUT ONLY TO SET THE STAGE FOR POST-INDEPENDENCE NEGOTIATIONS. IN CONTACT GROUP DISCUSSION OF RICHARD'S REPORT, AMBASSADOR MCHENRY AGREED THAT ONU'S SUGGESTION WOULD BE WORTH CONSIDERING PROVIDED THAT THERE WERE ADEQUATE SAFEGUARDS AGAINST THE RESOLUTION'S IMPACTING ON THE IMPLEMENTATION OF THE PROPOSAL. OTHER CONTACT GROUP MEMBERS CONCURRED. GROUP ASSUMED THAT OUR ABSTENTIONS IN SUCH A CIRCUMSTANCE WOULD HAVE TO BE ACCOMPANIED BY A WESTERN FIVE STATEMENT THAT NEGOTIATIONS SHOULD RESULT IN WALVIS BAY'S BECOMING PART OF NAMIBIA.

4. CONTACT GROUP IS CONTINUING TO WORK ON LANGUAGE FOR A POSSIBLE SECURITY COUNCIL RESOLUTION ON WALVIS BAY WHICH ALL FIVE MIGHT VOTE IN FAVOR OF. FOLLOWING IS BRITISH TEXT SUBMITTED TO GROUP MAY 5, WHICH GROUP HAS NOT YET DISCUSSED IN ANY DETAIL. WE BELIEVE THIS DRAFT WILL NOT MEET AFRICAN OBJECTIONS.

DRAFT SECURITY COUNCIL RESOLUTION ON WALVIS BAY

THE SECURITY COUNCIL,

RECALLING ITS RESOLUTION 385 (1976),

RECOGNIZING THE IMPORTANCE OF ECONOMIC,
GEOGRAPHIC, POLITICAL, ETHNIC, AND ADMINISTRATIVE
CONSIDERATIONS IN DETERMINING THE FUTURE OF WALVIS BAY,

GRAVELY DISTURBED BY THE DIFFICULTIES WHICH
WOULD BE CAUSED TO AN INDEPENDENT NAMIBIA BY THE SEPARA-
TION OF THE ENCLAVE OF WALVIS BAY,

NOTING THE WIDESPREAD CONVICTION AMONG THE
INTERNATIONAL COMMUNITY THAT WALVIS BAY IS AN INTEGRAL

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PAGE 01 USUN N 01837 02 OF 02 062340Z
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-----037582 062350Z /62

O 062338Z MAY 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 1202
INFO AMEMBASSY BONN IMMEDIATE
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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01837

CAPE TOWN FOR EMBASSY

PART OF THE TERRITORY OF NAMIBIA,

1. CALLS UPON SOUTH AFRICA AND THE

FUTURE GOVERNMENT OF NAMIBIA TO ENTER INTO NEGOTIATIONS
AFTER INDEPENDENCE WITH A VIEW TO REACHING EARLY AGREE-
MENT THAT NAMIBIA HAS SOVEREIGNTY OVER WALVIS BAY:

2. AFFIRMS THAT THE SECURITY COUNCIL WILL
LEND ITS FULL SUPPORT AND BEST ENDEAVORS TO THE ATTAIN-
MENT OF A SUCCESSFUL OUTCOME TO SUCH NEGOTIATIONS WITHIN
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PAGE 02 USUN N 01837 02 OF 02 062340Z

A REASONABLE PERIOD;

3. DECIDES TO REMAIN SEIZED OF THE MATTER
AND TO KEEP UNDER REVIEW PROGRESS TOWARDS THIS OBJECTIVE.
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